

SUMMER LAB'12: ART, CLIMATE CHANGE AND COMMUNITY DEVELOPMENT
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Cities, culture and sustainable development

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Note: Bibliographic references are at end.

Sustainable cities

"Despite the fact that the 'sustainable city' discourse is now relatively mature, precise conceptualizations are rare and contested."

"All interest sectors involved in achieving sustainable urban development have genuine but differing 'visions' of the future. ... these 'ideals, and the debates about them, remain within their discrete worlds and are rarely acknowledged or understood outside their expert communities."

- K. Williams, 2010, *International Journal of Urban Sustainable Development*

Culture and sustainable cities

"there is a dearth of studies and writing that articulate a cultural theory of a sustainable city in which (local) culture becomes a value of its own, not something merely seen as opposite to globalization and responding to it, or something of economic value, or treated as postmodern reading of a text"

- M. Nadarajah and A.T. Yamamoto, 2007,
Urban Crisis: Culture and the Sustainability of Cities

Observations from recent research

- To date, leading initiatives by the Government of Canada (ICSPs) and the Province of Quebec to make culture a cornerstone of its sustainable development policy ('Agenda 21 for Culture for Quebec')
 - Tend to only minimally integrate cultural considerations into overall visions and broader implementation initiatives
 - 'Take up' in communities varies
- European practices that integrate culture into city or community planning
 - Tend to exist separate from sustainable development planning
 - Sustainable cities guides do not explicitly address culture

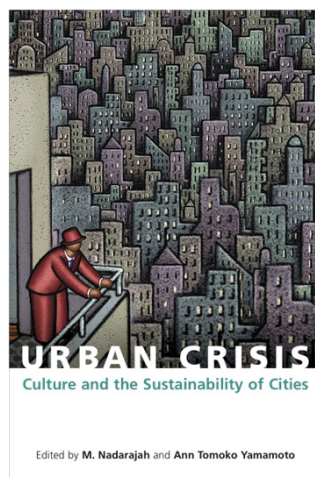
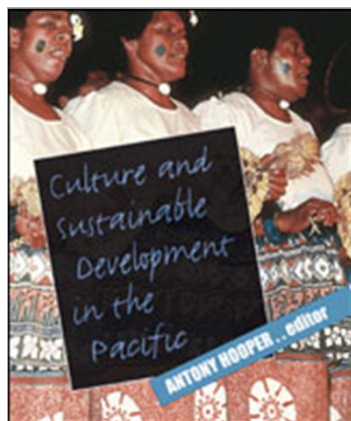
Emergence of 'culture as the fourth pillar of sustainability' model

Environment + Economy + Social + Culture

Multilayered influences:

- Traditional/holistic views of society
- Discourses on culture and (sustainable) development (especially UNESCO)
- Searches for culture-sensitive models of urbanism and city planning (2 streams)

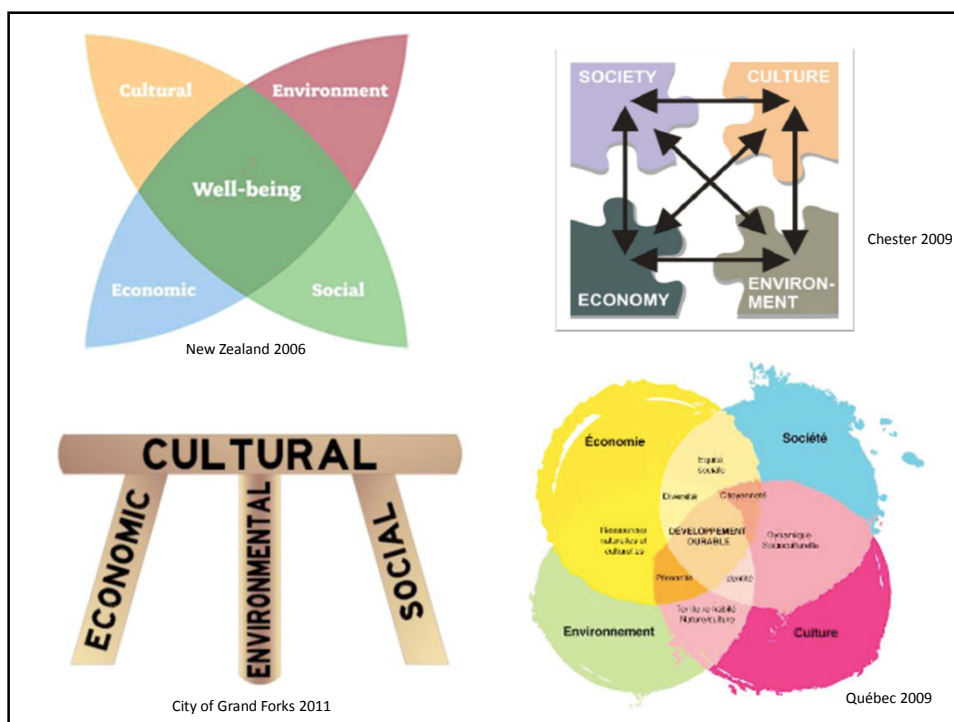
1. Recovering historical approaches to urban sustainability in non-Western contexts

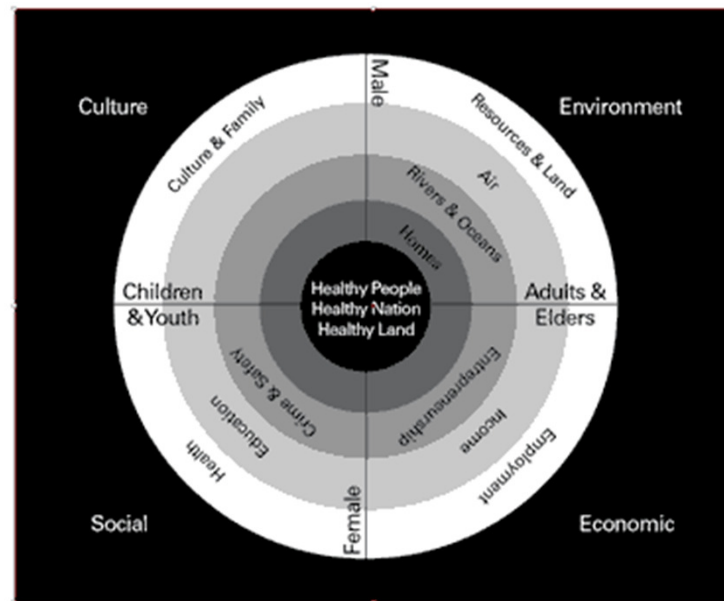


2. Culture as a pillar of community/urban development, integrating cultural considerations into planning processes and strategies



Representations



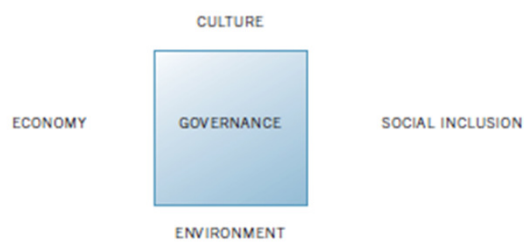


Aboriginal Medicine Wheel. Source: Cardinal and Adin 2005

Figure 1. The old triangle of sustainable development

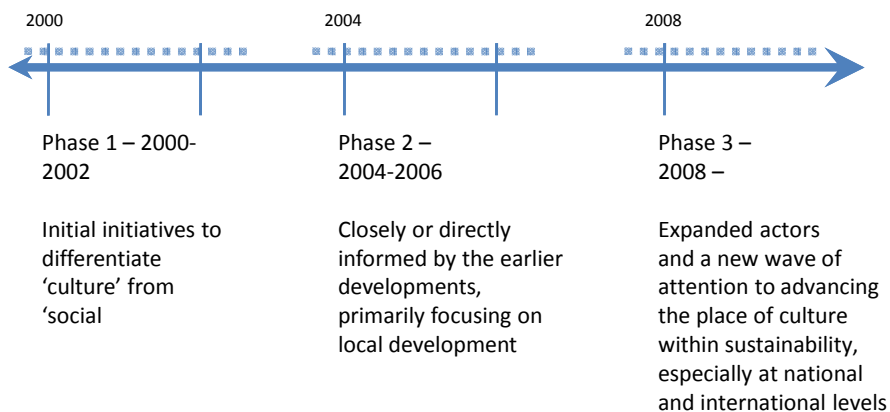


Figure 2. The new square of sustainable development.



UCLG 2009

Three phases



Duxbury and Jeannotte (Forthcoming)

Phase 1 » 2000-2002

- (Initial initiatives to differentiate 'culture' from 'social')
- Three parallel developments in Pacific/Asian region:
 - **Kanazawa Initiative** (2000-02) – examined the place of culture in building sustainable **Asian cities** (Nadarajah & Tomoko Yamamoto 2007)
 - **Australia** (2001) – advocated for a “four-pillar” model of sustainability (Hawkes 2001, Cultural Development Network)
 - **New Zealand** (2002) – new Local Government Act made local government responsible for promoting social, economic, environmental and cultural well-being

Phase 2 » 2004-2006

- (Closely or directly informed by the earlier developments, primarily focusing on local development)
- 2004 **Australia** Council for the Arts linked arts and ecologically sustainable development
- 2005 **Canada**: Federal government encouraged development of city and community sustainability plans based on four-pillar model
- 2005 **UNESCO** *Convention on the Protection and Promotion of the Diversity of Cultural Expressions* referenced integration of culture in sustainable development
- 2006 **New Zealand** government published indicators of the four “well-beings” of communities
- 2006 **Small Island Developing States** adopted a four-pillar model of sustainability
- 2006 **UK**: Thames Gateway North Kent published *Sustainable Culture, Sustainable Communities* toolkit

Phase 3 » 2008 –

- (Expanded actors and a new wave of attention to advancing the place of culture within sustainability, especially at national and international levels)
- 2008-9 **Asia-Europe Foundation** launched initiatives on culture and sustainability
- 2009 Operational guidelines developed for Article 13 of **UNESCO** *Convention* (on integration of culture in sustainable development)
- 2009 **UNESCO** Experts Meeting discussed four-pillar model in development of a new cultural policy profile
- 2009 **UCLG** published report *Culture and Sustainable Development*
- 2008 **Swedish Association of Local Authorities** published position paper on *Culture in the Sustainable Society*
- 2009 **Province of Quebec, Canada**, adopted provincial sustainability action plan, based on four-pillar model (*Notre culture, au cœur du développement durable*)

Phase 3 » 2008 –

- 2010 Feb Conference: Creating Cities: Culture, Space, and Sustainability, Munich, **Germany**
- 2010 Oct Workshop: Sustainable Creative Cities: The Role of the Arts in Globalized Urban Contexts (4th Connecting Civil Societies of Asia and Europe Conference), Brussels, **Belgium**
- 2010 Nov **United Cities and Local Governments** (UCLG) approved policy statement on 'Culture: Fourth Pillar of Sustainable Development'
- 2010 Dec **United Nations General Assembly** adopted a Resolution on Culture and Development

...



17 November 2010: **United Cities and Local Governments** (UCLG) approved Policy Statement 'Culture: the Fourth Pillar of Sustainable Development'

- integrate a cultural dimension in the design of all types of policies and sustainable development programmes
- dual approach to the relation between culture and sustainable development:
 - (1) developing a solid cultural policy / cultural sector, and
 - (2) advocating a cultural dimension in all public policies

United Nations A/RES/66/208

General Assembly

Sixty-sixth session
Agenda item 21

Date: General
15 March 2012

Resolution adopted by the General Assembly
[on the report of the Second Committee (A/66/442)]

66/208. Culture and development

The General Assembly,

Guided by the purposes and principles enshrined in the Charter of the United Nations,

Recalling its resolutions 41/187 of 8 December 1986, 46/158 of 19 December 1991, 51/179 of 16 December 1996, 52/197 of 18 December 1997, 53/184 of 15 December 1998, 55/192 of 20 December 2000, 57/249 of 20 December 2002, and 65/166 of 20 December 2010, concerning culture and development,

Recalling also the adoption by the General Conference of the United Nations Educational, Scientific and Cultural Organization of the Universal Declaration on Cultural Diversity¹ and the Action Plan for its implementation,² on 2 November 2001, and the Convention on the Protection and Promotion of the Diversity of Cultural Expressions,³ as well as other international conventions of that organization that acknowledge the important role of cultural diversity for social and economic development, and welcoming the commemoration of the tenth anniversary of the Universal Declaration on Cultural Diversity at the thirty-sixth session of the General Conference,

Recognizing that culture is an essential component of human development, represents a source of identity, innovation and creativity for the individual and the community and is an important factor in social inclusion and poverty eradication, providing for economic growth and reawakening of development processes,

Acknowledging that cultural diversity is a source of enrichment for humankind and an important contributor to the sustainable development of local communities, peoples and nations, empowering them to play an active and unique role in development initiatives,

¹ United Nations Educational, Scientific and Cultural Organization, *Records of the General Conference, Thirty-first Session, Paris, 13 October-1 November 2001, vol. I and corrigendum, Resolutions, chap. V, resolution 22, annex I.*

² *Ibid.*, annex II.

³ *Ibid.*, Thirty-third Session, Paris, 8-21 October 2005, vol. I and corrigendum, Resolutions, chap. V, resolution 41.

11-47130

Please recycle

20 December 2010: United Nations General Assembly adopted a Resolution on Culture and Development which emphasizes for the first time the important contribution of culture for sustainable development

UCLG-ORU FOGAR Joint Statement on results of Rio+20:

“regrets that the outcome document does not recognize culture as the 4th pillar of SD [Sustainable Development]. This is inconsistent with the most innovative practices in all regions of the world.”

And also regrets that

“the outcome document does not reach greater global commitments to ensure the sustainability of the planet”

Considering 'culture'

Emerging paradigm in process of elaboration

- Emergent and not yet fully coherent
- Still bottlenecks: conceptual and operational
- Multiplicity of discussions/actions

Perspectives on cultural resources in sustainable communities

- Culture as capital (both tangible and intangible)
- Culture as a way of life (a system of social relations)
- Culture as a vehicle for sustainable values
- Culture as creative expression providing insights on sustainability
- Culture as an adaptive process grounded in complexity and interdependence

Duxbury and Jeannotte 2011

23

Cultural sustainability

i.e. attempts to transmit culture intergenerationally

(e.g. Bekerman & Kopelowitz 2008)

and

Culture in sustainability

i.e. roles of culture as aspect of broader societal sustainability;
including a cultural perspective on all developments

(e.g. Hawkes 2001, 2006; Nadarajah & Tomoko Yamamoto 2007; Nurse 2006)

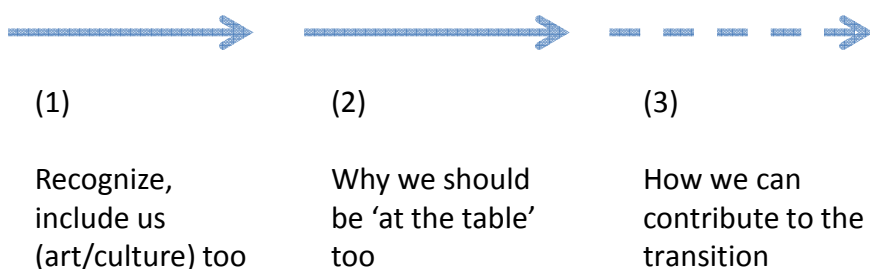
Operational challenges include:

- “Misunderstandings of the word **culture** and its different meanings or ambiguities: culture as way of life and culture as art.
- Difficulties encountered with the **cross-sector approach**, especially integrating culture in urban planning and economic policies.
- The **complexity of the artistic world**, with its great diversity of approaches and practices, from the individual to the collective, often producing a silo effect.
- Reluctance on the part of **sustainable development actors**, guardians of the three-pillar system.
- The ‘**culture is expensive and of no use**’ syndrome is a recurrent handicap for those trying to foster creativity, and it also appears when the issue of culture as the fourth pillar of sustainability is under discussion.
- **Evaluation** is essential because cultural policies are, like other public policies, subject to a democratic imperative of transparency and effectiveness. However, this is a very difficult exercise, since cultural policies perhaps touch on values and the domain of the subjective more than other local policies. It is better to focus on stages of improvement rather than on quantitative criteria.”

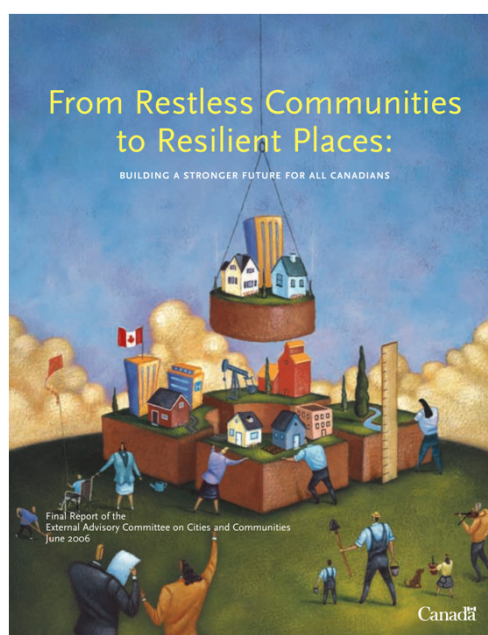
(Duxbury, Cullen & Pascual 2012)

Within these contexts

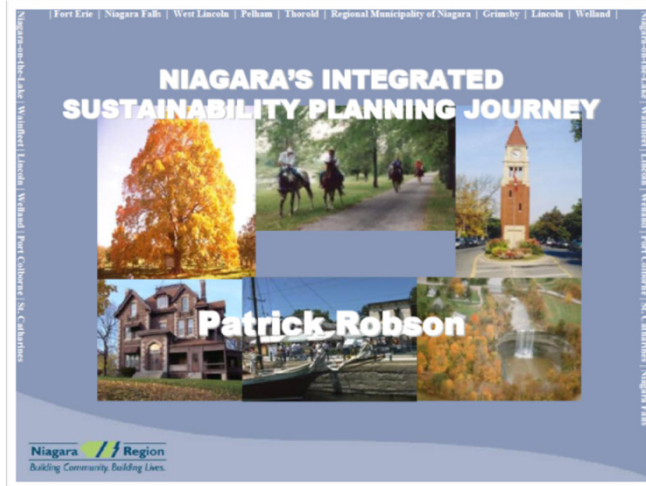
Three layers of discourse



**Case study – Canada:
Integrated Community Sustainability Plans (ICSPs)**



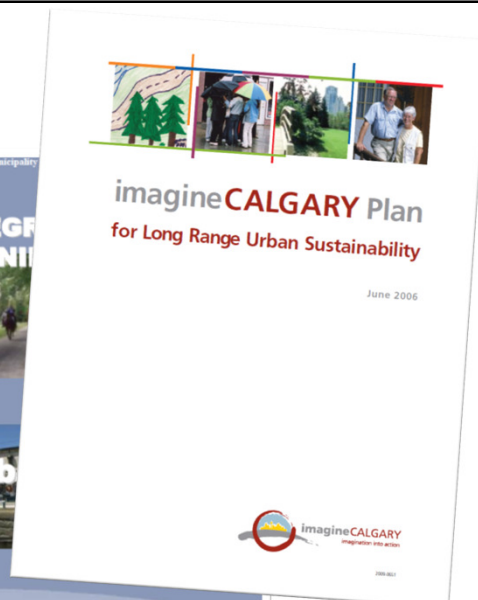
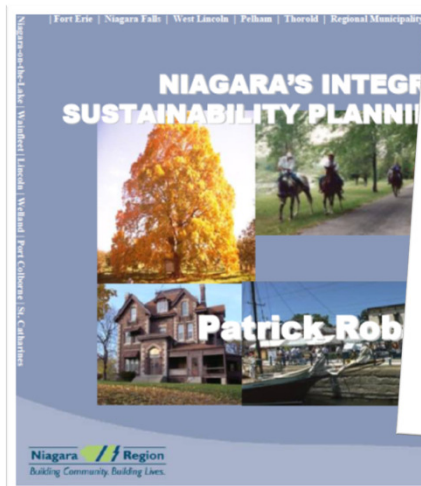
Examples



29

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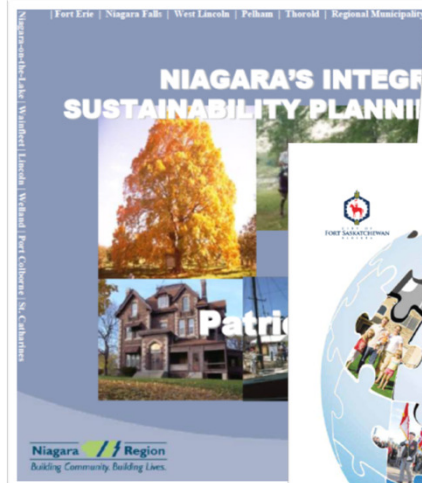
Examples



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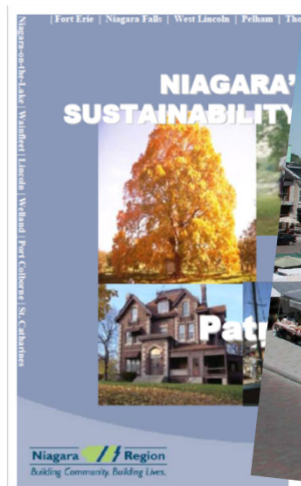
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Examples



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Examples

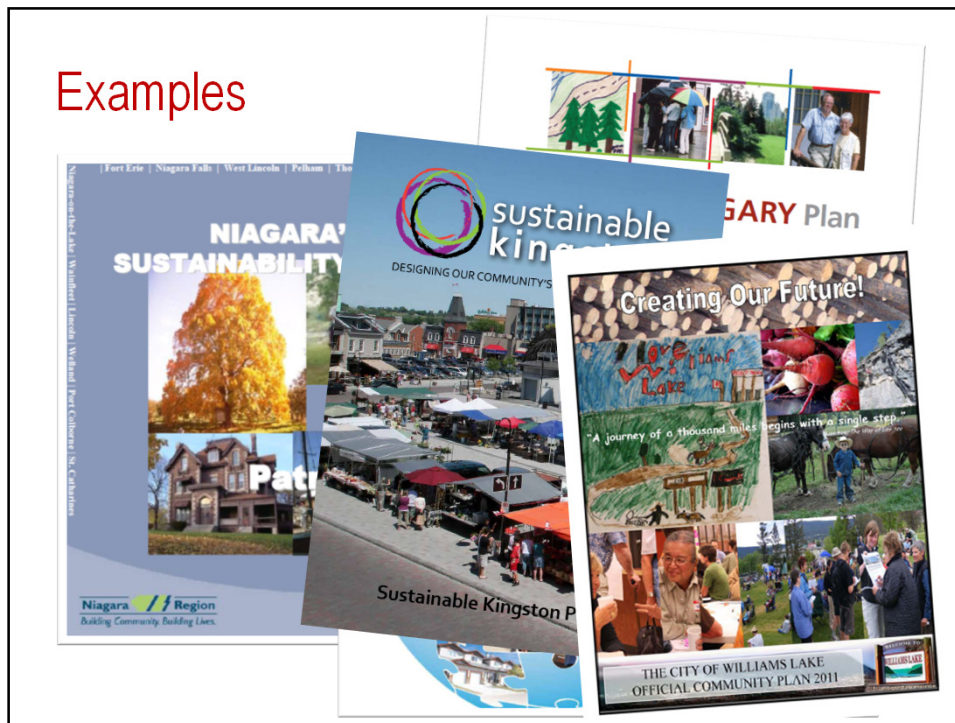


COMMUNITY
SUSTAINABILITY PLAN

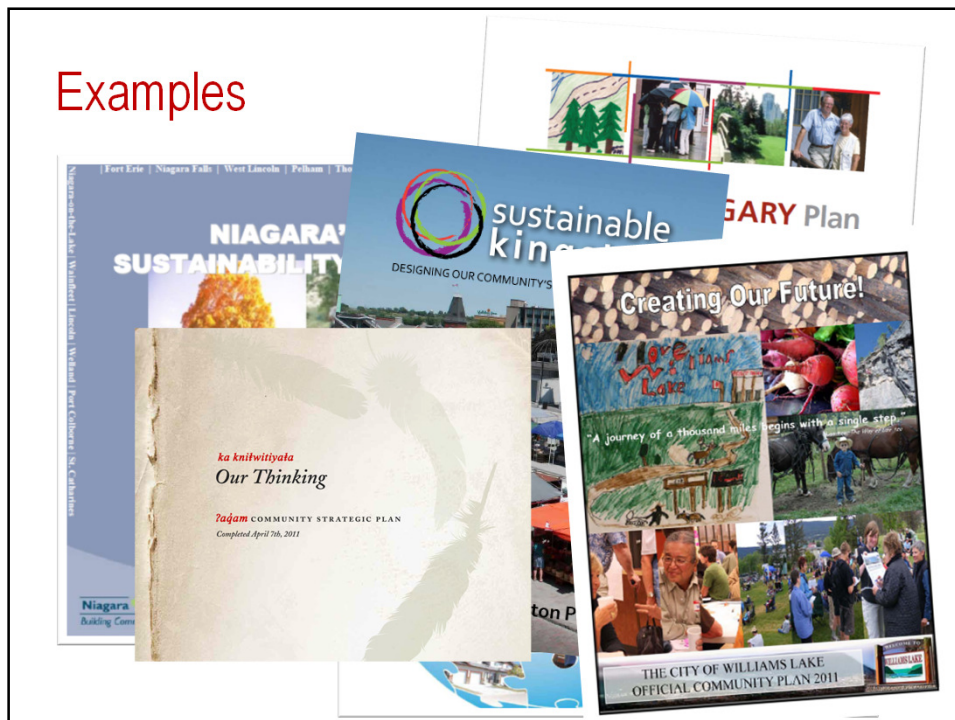
Future
FORT SASKATCHEWAN
Resolution R241-08
Adopted December 8, 2008

32

Examples



Examples



Examples



Culture in ICSPs

- Three-fold components:
 1. Historical/heritage vitality, including preservation of intangible and physical assets and then integrated into the community's life both in the present and the future
 2. Cultural vitality, including dynamic contemporary processes and opportunities to engage in a variety of ways through multiple channels
 3. Cultural values and that which is valued, shaping ways of living together and interactions with the environment
- Integrated with other 'pillars'?
- Systems approach?

Example: Powell River, British Columbia (pop. 20,000)

- Powell River *Sustainability Charter* (2009)
- *Cultural sustainability*: "developing, renewing and maintaining human cultures that create positive, enduring relationships with other peoples and the natural world"
- "The social/cultural aspect of sustainability encompasses the human aspect of sustainability. It means ensuring that basic conditions are met for human life to flourish, e.g. adequate health care, safety, recreational programs, and cultural events - supporting social cohesion and diversity, and appealing to the human need for belonging."
- Cultural considerations are linked tightly with social dimensions
- Charter Principles explicitly acknowledge the Aboriginal origins of the territory: "Recognize and respect Tla'amin *aboriginal rights, title and cultural history*".
- Among 7 **socio-cultural priorities** that "define the future to which the community aspires", three are cultural: *transfer of knowledge and history* held by community elders to youth; *maintaining the community's connection to its cultural heritage* by identifying, protecting and celebrating archaeological and historical sites important to the Tla'amin First Nation and other community ethnic groups; and "*cultural connection*," using cultural events to express pride in the community's cultural diversity and arts and as important points of social connection "where neighbours meet, new connections are made and people are able to express themselves"

(Jeannotte & Duxbury, Forthcoming)

Through the structured processes and public dialogues:

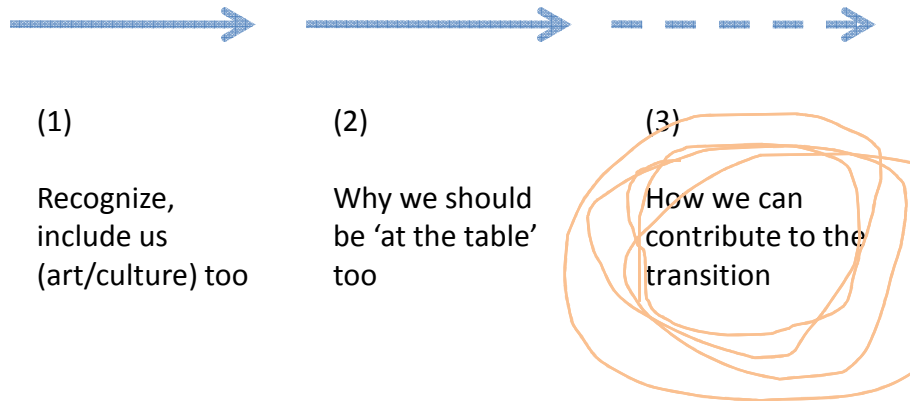
- Dialogues on community sustainability include culture and social elements
- Extensive community participation expected
- Cultural actors => experts
- Arts → broader cultures in community
- Inter-domain linking projects/ideas can be fostered (though integration still not there)
- Neighbourhoods as the next frontier

Climate change?

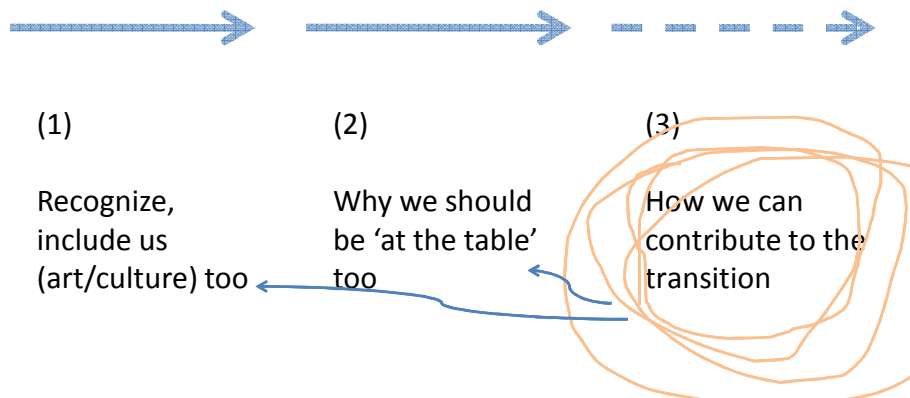
- ICSPs
 - Past/current issues ... desired future
 - Resiliency
 - Expected changes?
- Canada (BC) – Legislative requirement for communities to address issue of climate change / GHGs in official community plans
- Changing contexts – generations of initiatives/documents

Moving forward?

Three layers of discourse



Three layers of discourse



Develop new discourses or narrative frames

"Sustainability models and worldviews must be mediated by what Martens calls *"truth machines"* or heuristic instruments that help bring better insight into complex problems of sustainability, namely, analytic methods, participative methods, and managerial methods. We would suggest a fourth that is a fundamental characteristic of the cultural pillar: *linguistic framing*. By this we refer to cultural narratives and language structures, in order to draw attention to the ways in which these frameworks for expression, communication, and understanding shape the way we think and act.

Redclift (2006), among others, has called for new discourses or narrative frames around sustainability - discourses that recognize that development needs are defined differently by different generations and cultures. *The development of new discourses or narratives will require two fundamental elements: the articulation of new metaphors of sustainability that describe more holistic ways of viewing the world and the participation of those who can create and tell stories based on these new metaphors."*

(Duxbury and Jeannotte 2012)

Identify pathways

e.g. Vancouver Parks Board



December 2006
windstorm



Canada: Stanley Park Environmental Art Project



The Ivy Project



The Ivy Project




The Ivy Project



The Ivy Project






The Urban Weaver Project
Connecting artists with nature

Vancouver Board of Parks and Recreation + Stanley Park Ecology Society
MacLean Park Fieldhouse

"The Urban Weaver supports artists from diverse traditions working with ecologists exploring the **creative repurposing of green waste**."

"how **invasive plants in the city** can be used as urban substitutes for traditional weaving materials ... that cannot be sustainably harvested in urban centres"

The Urban Weaver Project





Water Hyacinth project, Alafuro Skiki, Nigeria

How do we live together

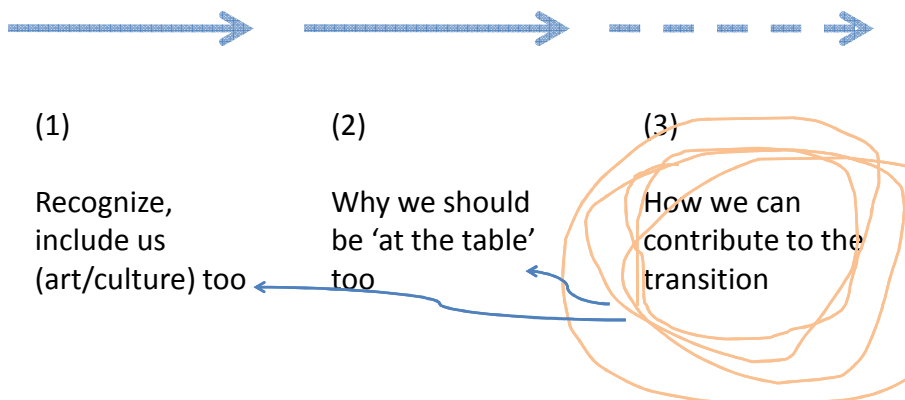
How do we adapt to change

How do we reduce the damage to our world

"New discourses and new metaphors emerge through continued conversations within society. These conversations are already taking place in many communities and are mediated by and through culture and language, as a supplement to conventional planning methodologies. The cultural pillar can be the catalyst that brings about new ways of thinking about the troublesome relationship that has existed thus far between sustainability and development."

(Duxbury and Jeannotte 2012)

Three layers of discourse



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